

CHAPTER III

RESULT AND DISCUSSION OF THE RESEARCH

This chapter contains of result of the research. The data of this research from Local Government Institutions i.e. Social Department of East Lombok and Women's Empowerment Child Protection and Family Planning of East Lombok, Child Protection Commission of East Lombok, and also some of citizen who has relation with under-age marriage in East Lombok.

Under-age marriage is a form of bonding/marriage of one or both spouses who has less than 20 years old or currently enrolled in high school. Under-age marriage is prevalent in the public (East Lombok) and also under-age marriage is not a new problem in East Lombok. Under-age marriage is already widespread in East Lombok that rate of growth should be stopped by West Nusa Tenggara and East Lombok government.

Under-age marriage happened because there are some factors. First because culture and religion, parents assumed that marrying their son or daughter mean that their load would be reduced and marry is a good things because in Islam marry after "*baligh*" highly recommended. In other side, supported by the existence of public

perception if a woman cannot be married then it would be a disgrace in the family and the woman called a spinster.

The second factors is economic side, under-age marriage occurs in a society that has economic levels belongs to the middle to bottom. Getting married is a solution of the difficult problems that they face. When parents feeling economic conditions are difficult, parents prefer to deliver their daughter to marry, because at least a little bit of a lot of their burden will be reduced. The last factors is education, some of society in East Lombok can not get education because they don't have money to get education. Sometimes they can only continue to junior high school or could not even the slightest enjoyment pursuing education. The bottom line is poverty causes children forced to get married and unable to continue their study.

Aware that under-age marriage is a problem that must be corrected immediately, West Nusa Tenggara Government made the Local Regulation Number 08/2015 to address the under-age marriage problem in West Nusa Tenggara, especially in East Lombok which is the Local Regulation provides the explanation of the mininum age of marriage in West Nusa Tenggara. It aims to protect the rights of the community, especially children. This is where the role of local regulation expected to anticipate the high number of under-age marriage. Some of the solutions that created by the Government that

has cooperation with some stakeholders in implementing the local regulation as follows:

A. Involving Actors in Dealing With Under-age Marriage

1. East Lombok Social Welfare Local Government Agency

Social Department of East Lombok has function to development of social welfare and give a significantly contribution in improving the welfare. Moreover, in this research the specific Social Department is Social Rehabilitation Division. In general function, Social Rehabilitation of Social Department has function to arrange the technical policy materials, program planning, coordination, monitoring, evaluation and reporting in Social Rehabilitation. The more specific function as follows:

- 1) Drafting the technical policy materials, and implementation of program in Social Rehabilitation Division.
- 2) Preparation of program planning and activities in Social Rehabilitation Division.
- 3) Organize the coordination, monitoring, evaluation, and reporting in Social Rehabilitation Division according to the authority based on the law.

- 4) Preparation of the material formulation, evaluation, technical implementation activities in Social Rehabilitation services to person with disability, and the victims of drug abuse, psychotropic and addictive substances.
- 5) Preparation the activities materials of social rehabilitation, homeless, beggar, ex-assisted residents, victim of human trafficking, victim of violence, ex-prostitute, and minority (transvestites and people with HIV and AIDS)
- 6) Preparation the evaluation materials and implementation of reporting of the technical guidance activities toward child welfare efforts, toddler abandoned, children abandoned, street children, children that face the law, children that need special protection, and people who are elderly.
- 7) Organize the coaching, evaluation, and reporting of the activities program in social rehabilitation division.

2. Women's Empowerment Child Protection and Family Planning Department

The function of the Women's Empowerment Child Protection and Family Planning Department has various specific function. Reviewed from general function in West Nusa Tenggara based on the division function follows:

- 1) Head of Department has functions to formulate the project program, coordinating, foster, leading, work follow up, evaluation, reporting and carrying out the task limit of Women's Empowerment Child Protection and Family Planning.
- 2) Secretary has functions to planning the operational, dividing the task, giving the directions, supervising, work follow up, evaluating the activities implementation, created the reports and carry out the limited based on the secretariat scopes.
- 3) Division of Gender Equality and Family Quality has functions to planning the operational, dividing the task, giving the directions, supervising, work follow up, evaluating the activities implementation, created the reports

and carry out the limited based on the gender equality and family quality scopes.

- 4) Division of Women's Rights Protection s has functions to planning the operational, dividing the task, giving the directions, supervising, work follow up, evaluating the activities implementation, created the reports and carry out the limited based on the women's rights protection scopes.
- 5) Division of Fulfillment of The Children Right has functions to planning the operational, dividing the task, giving the directions, supervising, work follow up, evaluating the activities implementation, created the reports and carry out the limited based on the fulfillment of the children right scopes.
- 6) Division of Family Planning has functions to planning the operational, dividing the task, giving the directions, supervising, work follow up, evaluating the activities implementation, created the reports and carry out the limited based on the family planning scopes.

3. Child Protection Commission of East Lombok

In article 74 of the Child Protection Act was formulated in order to improve the effectiveness of child protection organizer then established of Indonesia Child Protection Commission that are independent. Furthermore in Article number 76 of Child Protection Act described the duty of Child Protection Commission as follows:

- 1) Undertake whole socialization of the provision legislation relating to child protection, collecting data and information, receive public complaints, investigation, monitoring, evaluation and surveillance against the child protection organization.
- 2) Provide the reporting, giving the suggestions, feedback, and consideration to the President in order for the child protection.

Based on the articles above, the mandate of National Commission of Child Protection is escorting and supervising the implementation of the child protection conducted by the child protection stakeholders obligation as affirmed in article 20: Country, Government, Community, Family, and Family “in all level” in Central or Region, in Domestic or Public sphere, which include the fulfillment of the basic rights and special

protection. National Commission of Child Protection is not a technical institution which organizes the child protection.

National Commission of Child Protection needs to establish the Regional Commission of Child Protection at the Province and Regency in effort to control and supervise the Regional Child Protection organization. Regional Commission of Child Protection organization is not a representation in hierarchical structural of National Commission of Child Protection, but give more coordinative, consultative, and functional. The existence of Regional Commission of Child Protection in line with the autonomous era where the child protection development become an obligation and responsibility of the local government.

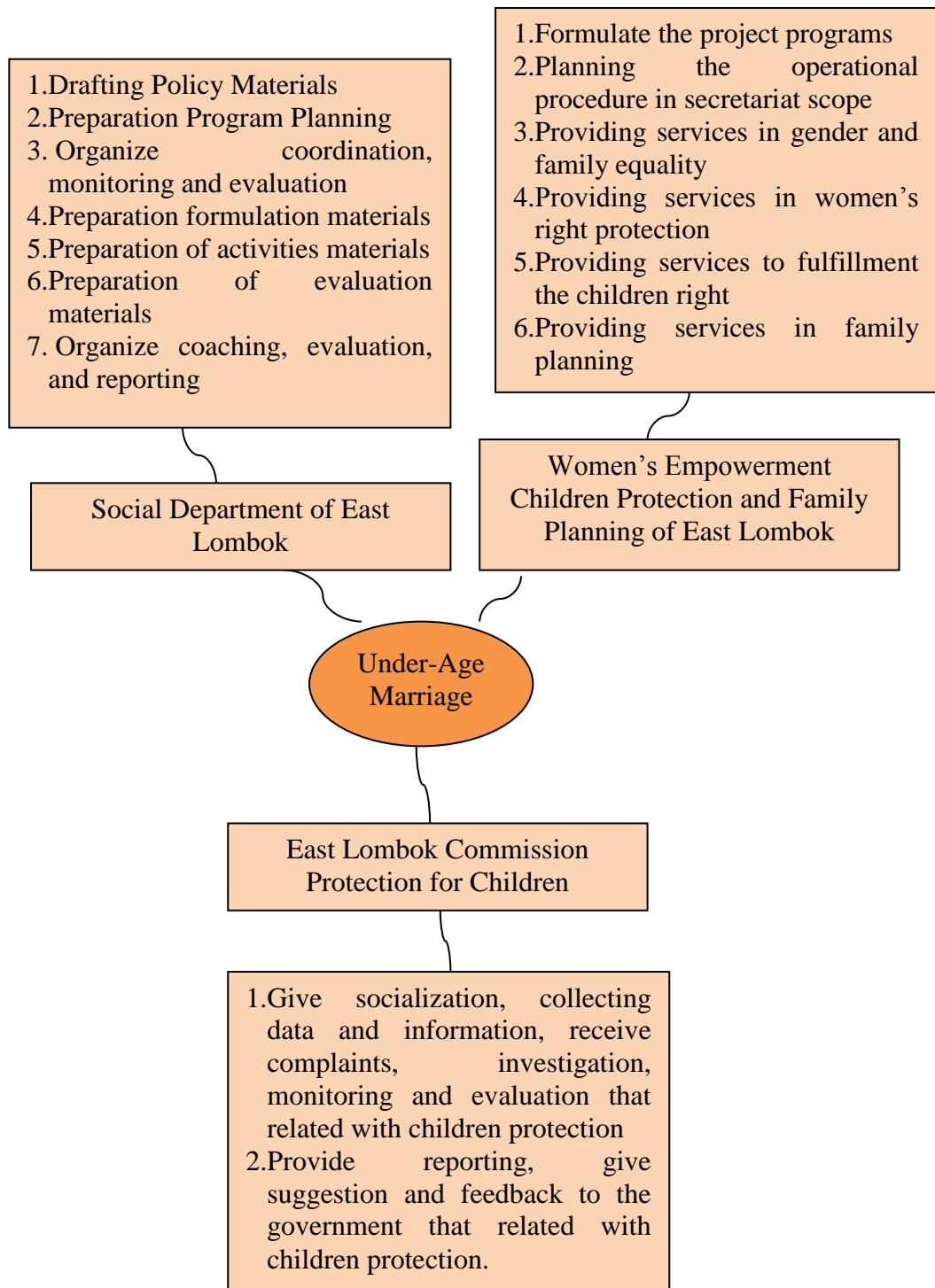
Based on the explanation above, the task and function of the National Commission of Child Protection and East Lombok Commission of Child Protection almost have the same tasks and functions. However the task and function have different area to implementing the program, National Commission of Child Protection in national zone and East Lombok Commission of Child Protection in East Lombok Regency. Beside that the East Lombok Commission of Child Protection has very high regard to the children in East Lombok as follows:

- 1) East Lombok Commission of Child Protection gives the Non-Discrimination to the children of East Lombok.
- 2) East Lombok Commission of Child Protection always pursuit the most important things to the children of East Lombok.
- 3) East Lombok Commission of Child Protection supporting the right to life, survival and growing up the children in East Lombok.
- 4) East Lombok Commission of Child Protection always respect to the views and the opinion of children in East Lombok.

There are several roles of Stakeholders in dealing under-age marriage in East Lombok as follows:

Picture 3.1

The Roles of Stakeholders in Dealing Under-age Marriage
in East Lombok



B. Stakeholders Responses Toward Local Regulation Number 8 of 2015

This section explains some of the points of the West Nusa Tenggara public policy with issuing the Local Regulation Number 8 of 2015 about Women Protection and Children Implementation.

This Local Regulation discussing about the Implementation of Women Protection and Children Protection. With this such matters, in the implementation required of the socialization existences to dealing under-age marriage in East Lombok.

The number of under-age marriage in East Lombok has largest percentage when compared to the other cases, the figure can be seen from the table:

Table 3.1
Amount Marriage Data in East Lombok Regency
2015 and 2016

SUB-DISTRICTS	2015		2016	
	TOTAL		TOTAL	
GENDER	MALE	FEMALE	MALE	FEMALE
Keruak	-	-	-	-
Jerowaru	674	672	504	495
Sakra	472	472	283	280
West Sakra	334	334	302	302
East Sakra	463	463	81	81
Terara	666	660	-	-
Mt. Gading	264	264	311	311

Sikur	485	485	-	-
Masbagik	-	-	639	643
Pringga Sela	534	530	343	359
Sukamulia	312	310	162	156
Suralaga	-	-	-	-
Selong	696	696	64	64
Labuhan Haji	295	293	341	338
Pringga Baya	1.104	1.103	-	-
Suela	-	-	-	-
Aikmel	816	813	-	-
Wanasaba	-	-	-	-
Sembalun	-	-	-	-
Sambalia	88	88	-	-
TOTAL	7.203	7.184	3.581	3.580

Sources: DP3AKB 2016

Based on that amount of marriage data in East Lombok, from 2015 to 2016 decline overall marriage number. This data is not complete, because many parties in sub-districts did not report the results data to the East Lombok Religious Affairs Office. In addition, the officer in sub-district rarely gave an important report that could be an indication or symptoms of under-age marriage in East Lombok quickly. In this case, the performance of the staff to report the marriage data according to the ages is required for detecting of under-age marriage actors. For the example the marriage data based on the age in 2015 and 2016 in Masbagik and Montong Gading based on the translation of numbers according to age of marriage from the table above as follows:

Table 3.2

Marriage Data According to Age in Masbagik
And Montong Gading Subdistricts 2015

Sub-district	Male						
	<19	19-21	22-24	25-30	31-35	36	
Masbagik	-	-	-	-	-	-	
Montong Gading	-	27	74	89	33	41	
Sub-district	Female						
	<16	16-19	20-22	23-25	26-30	31-35	>36
Masbagik	-	-	-	-	-	-	-
Montong Gading	-	115	51	42	19	17	20

Source: DP3AKB

In this case, the reporting data from Masbagik Sub-district is not complete. This is often the case in East Lombok, many sub-district did not report the final report in the end of period. It also led the under-age marriage in East Lombok could not be detected quickly. The fast performance of the staff basically desperately needed to report the marriage data in order to detect the under-age marriage.

Different with the marriage data according to the age in 2016, between Masbagik Sub-district and Montong Gading Sub-District reported the results data to the Office of Religious Affairs East Lombok. This happens because the Religious Affairs got the appeals from Women's Empowerment of Child Protection and

Family Department East Lombok marriage data according to the age should still be reported. Marriage data according to age as follows:

Table 3.3
Marriage Data According to Age in Masbagik
And Montong Gading Subdistricts 2016

Sub-district	Male						
	<19	19-21	22-24	25-30	31-35	36	
Masbagik	-	71	169	255	94	50	
Montong Gading	-	87	92	69	41	22	
Sub-district	Female						
	<16	16-19	20-22	23-25	26-30	31-35	>36
Masbagik	-	217	170	108	81	25	42
Montong Gading	-	91	89	72	34	21	4

Source: DP3AKB

As data presented in table above bring the result that the most number of marriages for the male in age between 25-30 years old. While the most number of marriages for the female in 16-19 years old. This data can be concluded that under-age marriage is common to the female rather than male.

1. Information of Local Regulation Number 8 of 2015 about Women's Protection and Children Protection

Based on the results of observation and interviews from the informant obtained an idea that many people who do not know about the existence of Local Regulation Number 08 of 2015, however some parties or the stakeholder in East Lombok gotten the circular letters. This information in accordance the chairman of Social Rehabilitation of Social Department East Lombok also interviewed regarding the Local Regulation Number 08 of 2015 i.e.:

“Under-age marriage regulation indeed not exist yet but the Local Regulation Number 08 of 2015 that limited the number of under-age marriage is exist. Under-age marriage robbed children rights, and government should make the regulation for under-age marriage, because under-age marriage regulation is a must. Government also is not too intense to make some socializations about the Local Regulation. Therefore lots of people who don't know the rules, includes in the regional officials or in to citizen.” (Interview on August 08, 2017)

This information also in accordance with the stated of Chairman of Women Protection and Family Planning Division in Department of Women Empowerment and Family Planning East Lombok. In the statement delivered:

“Circular letters about implementation of women protection and children protection that limited the minimum number of marriage is exist, but not more specific. The socialization of this local regulation is less. The local regulation that dealing under-age marriage in East Lombok is not exist, but East Lombok Local Regulation Number 9 of 2013 about Protection

of the victims and human trafficking and the violence towards women children set up any preventions. ” (Interviews on August 03, 2017)

In addition, interviewees also is the Chairman East Lombok Commission of Child Protection gave the statement about the implementation of Local Regulation Number 08 of 2015 following:

“Local Regulation Number 08 of 2015 is exist, and this regulation should running well in the implementation. Moreover in dealing the under-age marriage and dealing related things with children problems in East Lombok”. (Interview on August 16, 2017)

The interviews above shown that Local Regulation Number 08 of 2015 is less socialization to stakeholder, regional officials, moreover to the citizen. There are some similar statement among the stakeholders as follows:

Table 3.4

Stakeholders Respond Toward Local Regulation Number 8 of 2015 about Women and Children Protection in Dealing Under-age Marriage

Aspect	Social Dep.	DP3AKB	LPA
Impact	There is no big effect of implementation of this regulation without supporting program from the stakeholders in East Lombok	The positive effect this local regulation is made the minimum age of marriage	The positive effect from the local regulation is obstruct the under-age marriage if there is more socialization

Key Factor	Nothing big changing, because the influences is just regular course	No more specific explanation about the local regulation and the influences is not really runs well	There is no much help and influences from the local regulation
Recommendation	Government should make the real under-age marriage regulation in East Lombok	The government should be more effective to make socialization	The local regulation should running well to dealing under-age marriage and related things with children problems

Based on the result of the interviews can be concluded that many people were not aware of existences of regulation. The lack of information and socialization to the society or to the regional officials is the main problem of information equalization.

2. Under-age Marriage in East Lombok

Under-age marriage problem in East Lombok really need to watch out by the government of East Lombok. This problem will be a serious social problem that has increasing number if not handled immediately.

Stakeholders agree that if under-age marriage issue is an acute problems in East Lombok. Based on the result of interviews with

the Chairman of Social Rehabilitation of Social Department East

Lombok convey:

“The number of under-age marriage in East Lombok has large number. Under-age marriages has big influences to the social welfare of East Lombok”

Beside that the Chairman of Women Protection and Family Planning Division in Department of Women Empowerment and Family Planning East Lombok gave the statement:

“Under-age marriage in East Lombok probably an acute problem because lots of people doing the under-age marriage”

In addition, interviewees also the Chairman East Lombok Commission of Children Protection gave the statement about the implementation of Local Regulation Number 08 of 2015 following:

“Under-age marriage is very acute in East Lombok. The real of East Lombok challenge is actually an under-age marriage problem Under-age marriage in East Lombok difficult to do prevention. Even in 2015/2016 the percentage of under-age marriage in East Lombok reached the number 1 at the national level. Under-age marriage in East Lombok 2015/2016 could reach 500 people.”

East Lombok Commission of Child Protection shows the some picture of the victims of under-age marriage cases in East Lombok. These pictures are some of the cases could be reported, and the picture are as follows:

Picture 3.2

The Actor of Under-age Marriage and Her Relatives



Picture 3.3

Under-age Marriage with Police Woman



Under-age marriage in East Lombok is indeed very acute. Under-age marriage in East Lombok occurs due to several factors according to Chairman of Social Rehabilitation of Social Department, Chairman of Women Protection and Family Planning Division in Department of Women Empowerment and Family Planning, and according to East Lombok Commission of Child Protection as follows:

Table 3.5

Factors of Under-age Marriage

Stakeholders	Factors	Description
DISOS <i>(Interview on August 8, 2017)</i>	Broken home Dropouts Poverty Religion Culture	Poverty in East Lombok becoming one of under-age marriage factors. Because of poverty, many people have broken home. The result of broken home the children might be dropout and depression. In addition, when a woman already carried by a man, religion and culture obliged to marry them in East Lombok.
DP3AKB <i>(Interview on August 3, 2017)</i>	Association Culture Religion Poverty	An association becoming a factor of under-age marriage in East Lombok, especially in villages and suburban area. When the environment supported someone to marry so you can not do anything. And also if we are talking about

		the culture in East Lombok, bullying also is the most factor of under-age marriage. If you are not educated then you are not marry as soon as possible you will get bullying that might you depression and make you want to marry as soon as possible.
LPA LOTIM (Interview on August 16, 2017)	Culture Religion Economic Human resources	Society in East Lombok known “ <i>merariq</i> ” culture that if a man brought a girl for 1 night that can be implies to under-age marriage, especially for a children. Economic also becoming an acute factor of under-age marriage. The principal of East Lombok society is to remove the responsibility as the parents, they asked their son or daughter to get married. This is called with human resources who does not understand of the negative effect of under-age marriage.

Based on the results obtained from the interviewees, there are some factors of under-age marriage in East Lombok. In principle from the interviewees delivered the same thing about under-age marriage. From the data above bring the result that the most factors of under-age marriage are culture, religion, and poverty. The major impact of these factors is under-age marriage in East Lombok. To implementation the Local Regulation Number 8 of 2015

stakeholder, government, and citizen in East Lombok should have a good respond to implementation that regulation.

C. Implementation of Local Regulation Number 8 Of 2015 about Women's Protection and Children Protection

This section explains some of the points of the Implementation of Government Policies in Dealing Under-Age Marriage in East Lombok 2015-2016 research and in this section accordance to the points in operational definition. The data collected from the in-depth interview with East Lombok Government Institution has i.e. Social Department of East Lombok, Women's Empowerment Child Protection and Family Planning Department, and Child Protection Commission of East Lombok.

1) Supporting Program to Implementing the Policy

To support the Local Regulation Number 8 of 2015 implementation, many programs carried out by the stakeholders who handle of under-age marriage cases in East Lombok. The program undertaken to support the implementation of that local regulation to dealing under-age marriage as follows:

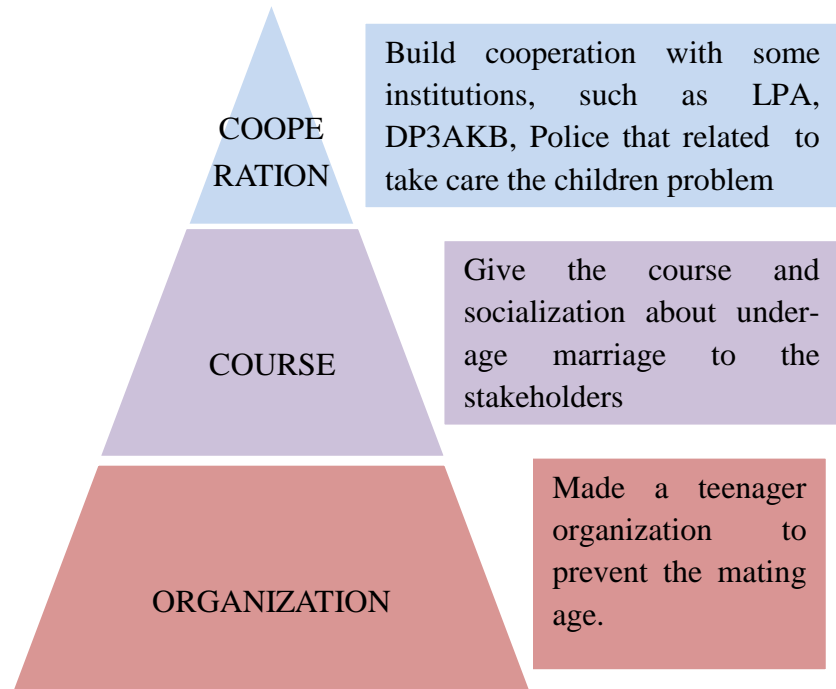
A. Social Department of East Lombok

The role of Social Department in dealing under-age marriage through social rehabilitation division, especially in handling children problem. According to the chairman of Social Rehabilitation, to develop the implementation of the policy, Social Department of East Lombok has some programs to dealing under-age marriage:

1. Build cooperation with some institution that take care of children problem in East Lombok.
2. Extension course to the stakeholders and give socialization about the problem of under-age marriage.
3. Prevent the mating age through the coordinator of social rehabilitation of East Lombok through the group of prevent mating age that spread in some sub-districts.

Picture 3.4

Social Department of East Lombok Programs Pyramid to Dealing Under-Age Marriage in East Lombok



Supporting program to implementing the policy to dealing under-age marriage does not always running smoothly. There are some unrealized program that conducted by Social Department of East Lombok, such as not yet built cooperation with some institution, Ministry of Religious Affairs in East Lombok and the last is not yet reach the all villages in East Lombok

B. Women's Empowerment Child Protection and Family Planning Department East Lombok.

According to the chairman of Protection and Family Planning Division has programs follows:

1. Prevention through socialization to the sub-districts and villages.
2. Made the integrated services centre for the women protection and children protection that has cooperation with Indonesia Children Foundation, Migrant Worker's Advocacy and other.
3. Case mapping and mediation if reporting about under-age marriage is available.

The unrealized program that conducted by this division in dealing under-age marriage is nothing, because the program of that division is running as the program planning. For the example shown in this picture, the Women's Empowerment Child Protection and Family Department did mediation in the family of under-age marriage actor.

Picture 3.5

Mediation Program from Women's Empowerment Children Protection and Family Planning East Lombok to Handle the Under-age Marriage



C. Child Protection Commission of East Lombok

According to the chairman of child protection commission of East Lombok there are some programs to dealing under-age marriage as follows:

1. Socialization about the minimum age of marriage.
2. Made cooperation with stakeholder, such as DP3AKB and some schools.

3. LPA conducted mediation with the family who are married.
4. To handle the obstacle with massively, LPA built cooperation with Department of Education and Police Department.

While the program has not been implemented is not making Child Commission Protection in every villages in East Lombok. The picture below is an example of socialization to the society from LPA that has cooperation with DP3AKB.

Picture 3.6

Socialization to the Citizen about Under-age Marriage Effect from
Child Commission Protection East Lombok



2) Forum in Masbagik and Montong Gading

Problems of getting married in under-age is a social problem that never runs out to be discussed in East Lombok. In the reality of getting married in under-age is one of the major problem in that can not be avoided in Masbagik Sub-district and Montong Gading Sub-district. The rise of under-age marriage in Masbagik and Montong Gading also is common and usual things to seen. Under-age marriage generally scattered in various villages where the perpetrators are children who have a variety of reasons why they conducting under-age marriage.

As the described above, there are several institution involved in the handling of under-age marriage in Masbagik and Montong Gading. These institutions work in accordance the vision and mission for the sake of dealing under-age marriage in East Lombok. Because these institutions previously mentioned have a duty and a responsibility to dealing the issue of under-age marriage, then a third of institution making a forum in Masbagik Sub-district and Montong Gading Sub-District.

A. Forum in Masbagik

Social Department of East Lombok is a central services that has duties and responsibilities in the field of social rehabilitation, social services and social assistance. In dealing with the under-age problem in East Lombok, Social Department of Social Rehabilitation Division through the Coordination of Social Welfare made the Forum of The Teens to Prevant Mating Age in Masbagik Sub-district. Social Department of East Lombok also based on Law Number 52 of 2009 about Population Development and Family Development made this forum hopefully to handle the under-age marriage.

Forum of The Teens to Prevant Mating Age is the forum that provide by the Social Department. This forum is supporting or strengthening the social welfare efforts in dealing under-age marriage in East Lombok, especially in Masbagik Sub-District.

The purposes of the forum is make a socialization about under-age marriage and the effect of under-age marriage in Masbagik Sub-District. This forum also provide of understanding and awareness to the teenagers in Masbagik Sub-District. In order for the teenagers when they want to build a family or family planning, they could consider

various aspects related to the life of the family, both in terms of physical or mental. Understanding and support not to make a premature marriage in Masbagik given to the teenagers which expected to be a proscratinators. Do not forget also this forum change the mindsets, attitudes and patterns of follow-up any individual that under-age marriage was less good for physical, mental and health.

This forum has been following the various of guidance and training that provide by Social Department of East Lombok that focused on social issues and welfare as well as the existence of an interest to serve on the basis of a voluntary in dealing under-age marriage in East Lombok. . Social department of East Lombok provide this forum to implement the supporting program of West Nusa Tenggara in dealing under-age marriage.

In an interview conducted with the chairman of Social Rehabilitation related to the Implementation of Local Regulation Number 8 of 2015 says that:

“The influence of the Local Regulation in dealing under-age marriage especially in East Lombok is less function or not running so well, because the implementation also need a process, but the are any rule that made by the government could inhibit and reduce the speed of under-age marriage” (Interview on August 8, 2017)

B. Forum in Montong Gading

Other stakeholder that help to handling the under-age marriage problems is Women's Empowerment Child Protection and Family Department East Lombok. This Department has a program that is forum in Montong Gading Sub-District. This formation performed by the citizen in Montong Gading because there are so many issues encountered by the citizen that related with family planning in Montong Gading Sub-district.

This forum member are from the "*posyandu*" cadres in every villages. Women's Empowerment of Child Protection and Family Department East Lombok deploying some activities, such as socialization for the cadres, provide the direction, provide the training for the cadres on the issue of under-age marriage and how to prevent it.

After the Women's Empowerment of Child Protection and Family Department East Lombok gave the directions to the all cadres, the cadres in Montong Gading Sub-district deliver the socialization to every community especially the teenagers in villages. The cadres also gave the understanding about the dangers of under-age marriage and how to setting up family life for adolescents. The cadre also talk about the "*GenRe*" program from Women's

Empowerment of Child Protection and Family Planning in National that the young people he golden generation, the generation that has a high level of education, healthy living, active in social life, in an environment of competitive jobs, and married in planning.

The bottom line of the forum in Montong Gading Sub-district are socialization to the all teenagers and citizen. Second is campaign about the program of Women's Empowerment of Child Protection and Family Planning in dealing under-age marriage. The last one is the cadre give a reporting to the Women's Empowerment of Child Protection and Family Planning if there is an under-age marriage in Montong Gading Sub-district to support the Implementation of Local Regulation in dealing under-age marriage in East Lombok.

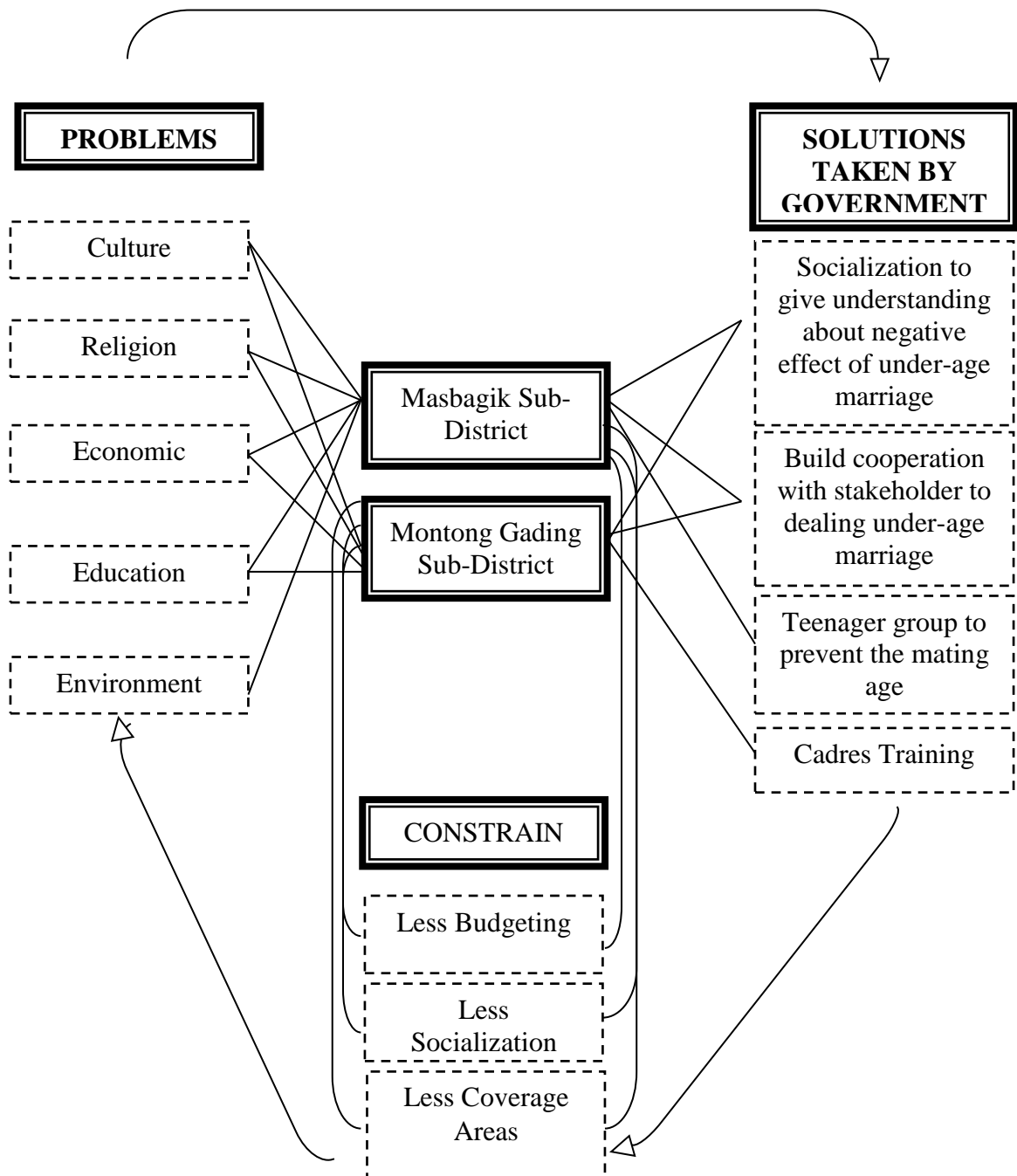
Associated with the implementation of local regulation the chairman of Women's Empowerment of Child Protection and Family Planning gave the revelation that:

“In the implementation of local regulation in dealing under-age marriage in East Lombok actually there is no influences because there is no more information about the next step of regulation implementation.” (Interview on August 3, 2017)

Picture 3.7

Findings Map on Under-age Marriage

In Masbagik and Montong Gading Sub-districts



From finding maps above it can be seen some similarities and differences between Masbagik sub-district and Montong Gading sub-district. One thing that is different is one of the solutions taken by the government in their respective sub-districts. In Masbagik the solution is making the Teenager Group to Prevent the Mating Age while in Montong Gading the Women's Empowerment Child Protection and Family Planning Department providing the cadres training who was given mandate to perform duties and functions given by Women's Empowerment Child Protection and Family Planning Department. In addition, the comparison between Masbagik and Montong Gading sub-districts as follows:

Table 3.6

Comparison Between Masbagik and Montong Gading

Basis	Masbagik	Montong Gading
Law	Breaking the Law Number 23 of 2002 and breaking West Nusa Tenggara Local Regulation Number 8 of 2015 about Women and Children Protection.	In the Law implementation, Masbagik and Montong Gading are same because the actor of under-age marriage breaking the Law Number 23 of 2002 and breaking West Nusa Tenggara Local Regulation

		Number 8 of 2015 about Women and Children Protection.
Culture and Religion	Culture and Religion are the main problem to support the under-age marriage in Masbagik.	Culture and Religion are the main problem to support the under-age marriage in Montong Gading.
Social Life	Social life in Masbagik is better and more complete than Montong Gading. It could be concluded because from the health facilities, community centre, and also from the environment influences. Environment influences in Masbagik is more open and more sociable according to life like city people. Because of this under-age marriage is big issues in Masbagik.	Social life in Montong Gading little more left behind than Masbagik. The environment in Montong Gading is not really have big influences and this can be one controller of under-age marriage. In general the other basis of under age-marriage most similar with Masbagik.

3) Obstacle of Implementing the Program

Sometimes, the programs not running accordance with was planned. There are many problems that plagued. This condition might be hamper the program implementation to dealing under-age marriage. Supporting program to implementing the policy to dealing under-age marriage

does not always running smoothly. Accordance with the results of interviews and observation, there are several obstacles in the process of implementation of the programs.

A. Social Department

There are some obstacles to running the program that conducted by Social Department of East Lombok as follows:

1. The implementation of local regulation is not applying in the programs, because the local regulation known yet by the public.
2. 254 villages in East Lombok have not able to reach thoroughly because of budget and human resources availability.

B. Women's Empowerment Child Protection and Family Planning Department

There are some obstacles to running the program that conducted by Women's Empowerment Child Protection and Family Planning of East Lombok as follows:

1. Budgeting and human resources are limited.
2. Under-age marriage has a little data because the society are reluctant to report it.
3. The society often rebelled because the society does not know the minimum ages of marriage, and also the society difficult to understand the risks of getting under-age marriage.

C. Child Protection Commission of East Lombok

There are some obstacles to running the program that conducted by Child Protection Commission of East Lombok as follows:

1. Less budgeting and less human resources. Less budgeting because the government is not ready to make a budgeting to dealing under-age marriage.
2. The Law clashed by the religion and culture.
3. The society does not give an access to the LPA's team to dealing under-age marriage.

Due to the obstacles in the implementation of program in dealing under-age marriage in East Lombok, the necessary effort to overcome the obstacles by the

stakeholders in above has way to dealing it. The efforts made by each stakeholder in overcoming obstacles has various ways.

Social Department efforts to cope the obstacle of government policies implementation in dealing under-age marriage is doing the approach with multiple institutions or regional institutions. Social department also carry out the coordination of social welfare with the regional institutions for addressing the existence of under-age marriage. The purposes of Social Department is that the institutions can help the program to reduce under-age marriage for the sake an advanced social welfare.

In accordance with observations and interviews with by Women's Empowerment Child Protection and Family Planning Department that to overcoming the obstacles is by giving recommendations to the East Lombok Government to make a clear legal system against the actor of under-age marriage.

While the case was undertaken by Child Protection Commission of East Lombok is build a perception with the public that under-age marriage is not supposed to happen,

because if the under-age marriage occurs, then the children rights will be deprived by marriage life. The emphasis towards the minimum age of marriage also conducted by the LPA. LPA also does not give up in to compromise the under-age marriage.

From the whole all stakeholders, the process of implementation the public policy in dealing under-age marriage does not always running well. There are some obstacles that hampered the implementation process, such as budgeting problems and human resources problem. In accordance with the results of interviews and observations, there are basic obstacle experienced in the process of implementation of the policy according to the all informant is about the Law Number 1 of 1974 that allowed the minimum age of marriage is 16 years old. This led to contradictory and the lack of balance with the Local Regulation Number 8 of 2015 about Women's Protection and Children Protection.