

CHAPTER III

RESULT OF RESEARCH

A. Controlling Against Regional Budget Revenue and Expenditure of Kota Yogyakarta in Fiscal Year 2015

1. General Overview About Kebijakan Umum of the Regional Budget Revenue and Expenditure of Kota Yogyakarta in Fiscal Year 2015

Kebijakan Umum Anggaran (KUA) Regional Budget Revenue and Expenditure is Local Policy which contains the policies, revenue, expenditure, financing fundamental assumptions and as a guidance for preparation of Rancangan Anggaran Penyusunan Pembiayaan dan Belanja Daerah (RAPBD) that has functions as a guide for preparing the Regional Budget Revenue and Expenditure as well as the basis of an assessment of the financial performance of the region in one fiscal year. Kebijakan Umum Anggaran (KUA) should be discussed along with members of the District People Council before is set to be a budget that can be used for the benefit of development and the prosperity of the people in the form of Regional Budget Revenue and Expenditure. Then, Local Governments in these things are required to make a plan in the form of Kebijakan Umum Anggaran (KUA) APBD.

Kebijakan Umum Anggaran (KUA) Kota Yogyakarta is arranged by Rencana Kerja Pembangunan Daerah (RKPD) Kota Yogyakarta 2015 as in the Mayor's Regulation No. 24 by 2014 about Rencana Kerja Pembangunan Daerah (RKPD) Kota Yogyakarta 2015 is organized of planning approach that is participatory, political, technocratic, top down/bottom up through Musyawarah Perencanaan Pembangunan Daerah (MUSREMBANG) of Kota Yogyakarta 2015. Rencana Kerja Pembangunan Daerah

(RKPD) was drawn up to ensure linkages and consistency between planning, budgeting, implementation and monitoring.

Regional development is carried out by way of utilizing the resources that have to the region so as to improve the welfare of the people both in the aspect of income, the opportunity to work, the field of business, access is involved in making policy, competition, and the development of human resources.

Good development must be based on planning and the determination of the development priority that's based on the people's aspirations in accordance with the mandate of the Minister of Interior Regulation No. 13 of 2006 about the financial management area. As it has been modified in the regulation of the Minister of the Interior No. 21 Year 20011 About second amendment regulation of the Minister of the Interior No. 13 of 2006 about the financial management Area, then regional development should be budgeted in the Regional Budget Revenue and Expenditure first. Then, making the agreement between the Local Government and members of District Representatives Council in Nota Kesepakatan antara Pemerintah Daerah dan Dewan Perwakilan Rakyat Daerah DPRD tentang Kebijakan Umum Anggaran.

Kebijakan Umum Anggaran (KUA) APBD of Kota Yogyakarta in fiscal year 2015 contained about macro economic conditions of the region, assuming the preparation of Regional Budget Revenue and Expenditure, policy of regional income, the policy of regional expenditure, regional financing policies and the strategy of achieving it.

a. Purpose of Preparation in Kebijakan Umum Anggaran (KUA)

The Purpose of Kebijakan Umum Anggaran (KUA) APBD of Kota Yogyakarta in fiscal year 2015 is as a guide in arranging Prioritas Plafon Anggaran

Sementara (PPAS) APBD of Kota Yogyakarta in fiscal year 2015 and then become the guidelines for preparing Regional Budget Revenue and Expenditure in Fiscal Year 2015.

b. Steps in Preparing of Kebijakan Umum Anggaran (KUA) and Prioritas Plafon Anggaran Sementara (PPAS)

The achievements strategy consist of concrete steps in the preparation of the Kebijakan Umum Anggaran (KUA), reaching target, and then KUA 2015 is poured into the draft Prioritas Plafon Anggaran Sementara (PPAS) in 2015 is structured with the following stages:

- 1) Determines the Scale of Priority Regional Development
- 2) Determines the Program Priority for each affair
- 3) Arrange the Plafon Anggaran Sementara for each program or activity

2. The Role of District Representatives Council in Monitoring of the Regional Budget Revenue and Expenditure of Kota Yogyakarta in 2015

Efforts to improve the quality of the District Representatives Council in controlling of towards the Regional Budget Revenue and Expenditure of Kota Yogyakarta are an effort that should be important steps to improve the controlling against Regional Budget Revenue and Expenditure of Kota Yogyakarta. Quality improvement efforts of the members of the District Representatives Council are steps to improve prosperity in the midst of the society which is the role of District Representatives Council and also the Regional Head.

Failures in the controlling are same with the failure of the region to realize its obligations especially to improve prosperity amongst the people. In conducting

surveillance in the District Representatives Council in budget try to be maximum to press so that budgets are efficient and effective and optimum running.

The Monitoring carried out by the members of the Council are conducted by the each Commission on Council structural and does not cover the possibility to other Council members for conducting the supervision is outside which was given to him. The controlling role that is performed by the members of the Regional Peoples Representatives Council there is a positive side and a negative side. From the positive side, there are programs that can be carried out according to the schedule contained in the work plan that are discussed in the each commissions either on a quarter I, quarterly II or quarter III.

Whereas the negative side, there are programs that can not conduct because there are some obstacle, then the Regional Council will be asked the reason and basis of executive, why the program could not be carried out according to the schedule that was set such as due to weather, natural disasters, etc. then in this delay, we will invite the Satuan Kerja Perangkat Daerah (SKPD) or Executive that concerned to ask for clarification about the delay or cancellation of a program or project which is executed.

Overall monitoring will be observed through the Laporan Keterangan Pertanggungjawaban (LKPJ) of Regional Budget Revenue and Expenditure in each year after there were reports of the Agency's evaluation of the Badan Pemeriksa Keuangan (BPK), then the Regional Council will discuss the report. First, the overall record of Regional Council controlling in the form of notes and recommendations to the Executive if any mistakes are found in field. Second, the Regional Council notes are from the Badan Pemeriksa Keuangan (BPK). The Badan Pemeriksa Keuangan will give a note to

the Regional Council in the form of a letter, which contains such as why the budget absorption could not walk well,

The controlling of the Regional Council members is only a note and recommendations, while the position of the Regional Council is also a partner of Local Government. This shows the weakness of the Regional Council positions because of limited by government rules that the position of Regional Council just as Government partners only and is different from the functions of the controlling of People Representatives Council who are the Center.

If the monitoring against Regional Budget Revenue and Expenditure found fault with regard to the law, then the Badan Pemeriksa Keuangan (BPK) will follow up on these findings. District Representatives Council only as a partner in the Government, then District Representatives Council can only give the report to the Badan Pemeriksa Keuangan (BPK), not to follow up on the errors found in field.

In addition, controlling in the commissions that have been divided to monitor the fields with the controlling duties have been handed out, then legeslatif should be in cooperation with the Executive's against implementation of the program or project that can be evaluated and audited. Then the results of the evaluation and audit conducted by the Department will be the guideline for the Leadership Council to follow up it.

Regional Budget Revenue and Expenditure of Kota Yogyakarta in fiscal year 2013 experinced the change Regional Budget Revenue and Expenditure from 1,134 billion to 1,377 billion, in fiscal year 2014 a change does not occur on the Regional Budget Revenue and Expenditure of Kota Yogyakarta namely 1,422 billion and fiscal year 2015 Regional Budget Revenue and Expenditure occurs the change from 1,741 billion to 1,774

billion. The changes in 2015 got notes from the Badan Pemeriksa Keuangan (BPK). *First*, in the records of the Badan Pemeriksa Keuangan (BPK) that was not found the synchronization program with policy Permendagri in 2013 in Draft Local Regulations about Regional Budget Revenue and Expenditure and the draft about the regulations of Regional Head, regarding the description of Regional Budget Revenue and Expenditure with national priorities. *Second*, Dokumen Kebijakan Umum Perubahan Anggaran (KUPA) and Prioritas Platfon Anggaran Sementara-Perubahan (PPAS-P) in fiscal year 2015 have yet to contain the macro economic conditions of the region.

As for the response from the members of the Regional Council of Kota Yogyakarta about the notes of Badan Pemeriksa Keuangan (BPK) against Regional Budget Revenue and Expenditure and APBD-Perubahan. First, the Synchronization of priority program of Government Policy of Yogyakarta with DIY and the Central already exists in the Rancangan Kerja Pemerintah Daerah (RKPD). However, the next will enter on Prioritas Platfon Anggaran Sementara (PPAS). Second, because there is the changing the fiscal year 2015, not caused by macro economic changes so that in document KUA and PPAS-P fiscal year 2015 there was no macro economic conditions of the region. Because the macro economic fundamentals still use basic in the Rancangan Kerja Pemerintah Daerah (RKPD).

The following are the roles that are performed by the Regional Council in order to monitor against the Regional Budget Revenue and Expenditure Government of Yogyakarta:

3. Performance Indicator of the District Representatives Council of Kota Yogyakarta in Implementing of Controlling againts Regional Budget Revenue and Expenditure in 2015

a. Responsiveness

Responsiveness measured from the ability of the District Representatives Council of Kota Yogyakarta responsive and able to understand the conditions that exist among the society-and become the priority in accordance the aspirations and needs of the society. Responsiveness is included as regulators of the conflict, namely the facilitator was able to bridge the interests between society groups with Local Governments.

An organization that has the role as a public servant should be prosecuted and cared against the aspirations and needs of the society. The Organization of public servants should also be able and willing to listen as well as a quick response regarding the aspirations of the society. District Representatives Council has the ability to recognize problems, to respond to problems and also solved existing problems amongst the people, and then it was made a policy or program according to the needs and aspirations of the community.

In the operational, legislative responsiveness is shown on how the response the problem that exist in the middle the society and also problem solving. The problem that exists amongst the society became the reference for Council members to provide programs and policies that will come. The public hearing was done so that the programs created by the Executive could run in accordance with the needs and aspiration of society because the Regional Council is a representation of society so

that programs which offer by the legislative should reflect the wishes and needs of the society.

In operations, the responsiveness of District Representatives Council was elaborated through the existence of some problems amongst the people and how the Council responds to the problems that exist in society and the problem will be a reference for creating policies and programs in the future.

One of the efforts that conducted by the members of the District Representatives Council namely filtering aspiration through fractions-fraction and the commissions that exist in District Representatives Council. Every incoming society aspirations and concerns about needs of many people will be follow up

Activity of the filtering aspiration is fasilited by the Secretariat of District Representatives Council to the members of the District Representatives Council including funds is issued by the members and must be accounted morally good or administrative. Then the incoming information will be follow up in the District Representatives Council meetings. Filtering aspirations that is carried out by members of the District Representatives Council on the the place of each election (Dapil). Filtering results reported to the Paripurna meetings and will be thing which is coordinated with Local Governments.

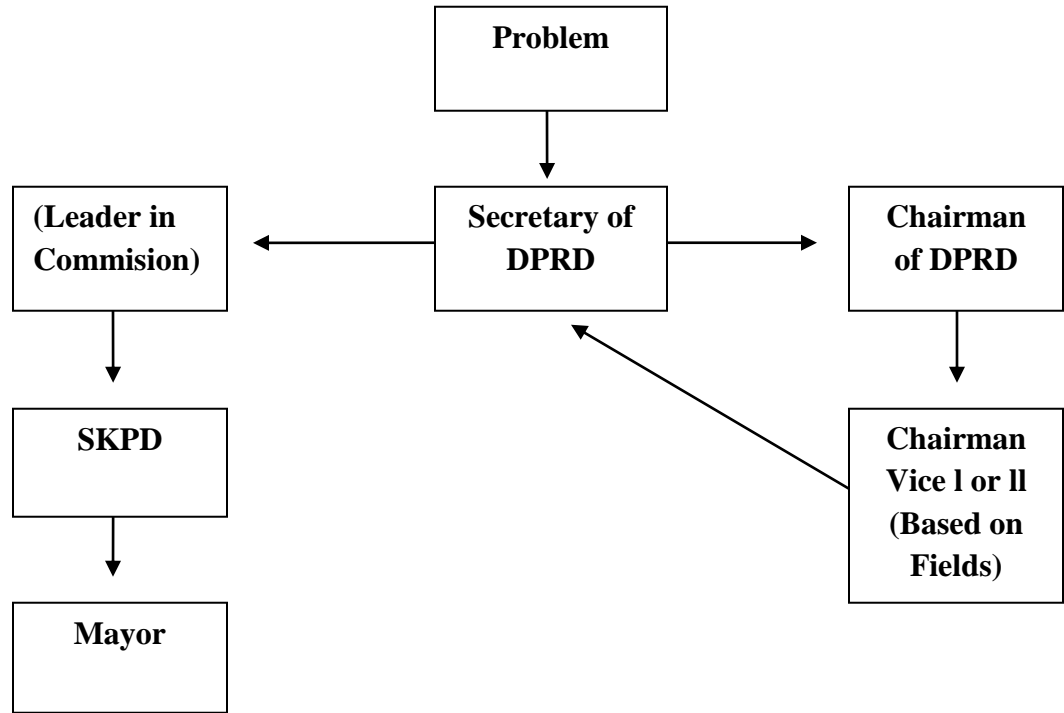
As for the filtering that is done District Representatives Council of member in 2015 is only 3 time, where in one year consists of 3 times in filtering community aspirations. Aspirations are received by members of the District Representatives Council as long as it only focus on issues of physical development of the results of the Musyawarah Rencana Pembangunan (Musrembang).

Tabel 3.1 Filtering the Aspiration of the Society

No	Time	Place	Activity
1	Febuari 2015	Masing-masing Dapil	Musrembang 2015
2	Mei 2015	Masing-masing Dapil	Pembahasan 3 Raperda
3	Juni 2015	Masing-masing Dapil	Penjaringan APBD 2015

Beside that, the If there is the urgency problem, the society can conduct the public hearing about the urgency problem to the District Representatives Council as follows: incoming mail to the Secretary of District Representatives Council, the Secretary of the District Representatives Council to the Chairman of the District Representatives Council. The Chairman does the disposition to the Chairman Vices as Chairman Vice I and II, the next is Chairman Vice is accordance the field, Chairman Vice of the next do the working meeting to do a review to the field or invite the person concerned (complainant), the result is submitted to the Secretary of Regional Council and and the Scretary of Regional Council will deliver to the Chairman regarding the problem. The results will be discussed with the Satuan Kerja Perangkat Daerah (SKPD) and after comes to SKPD, then will be conducted the meeting with Mayor.

**Picture 3.2 Public Hearing Mechanism of the District Representatives Council of
Kota Yogyakarta**



Filtering Aspiration is done as inputs for Member of the District Representatives Council in carrying out its work specifically on the controlling functions and budget functions. In carrying out its functions as representatives of the people, the District Representatives Council of Kota Yogyakarta based on the legislation applicable every will be entering a period of trial. District Representatives Council of Kota Yogyakarta to do activities recess is used to filter the aspiration aor demand of the society accordance with the each region in elections (Dapil). After that, the Member of District Representatives Council reported on the activities that have been implemented at the meeting as the highest Forum in the Rapat Paripurna of the District Representatives Council.

Based on the results of research in Kota Yogyakarta, the ability of the District Representatives Council in responding the needs and aspirations of the society. The District Representatives Council have played an active role in order to involve themselves to give the aspiration through the forum of controlling activity by way of public hearing and meetings of the filtering aspirations as is said by the Chairman of the District Representatives Council of Kota Yogyakarta Sujanarko related to the responsiveness of that:

“If there are people who want to do a audience and there is a problem there, then we will respond fastly to respond to these problems. In fact we'll invite Satuan Kerja Perangkat Daerah (SKPD) related and invites the members of the Regional Council who come from the area of Selection (DAPIL) of each members. This will make it easier to provide solutions in the audience”
(Interview: November 11, 2016 in the Chairman Room of DPRD)

About responsibility the Chairmain Vice II of the District Representatives Council of Kota Yogyakarta Ririk Banowati Purnamasari said that:

“Surely the aspirations of the public (constituents) will be the priority because we are a reflection of society and a representative of the society. Aspirations come, we will response positively and quickly, if needed then we will invite executives to listen to these problems”. (Interview: November 21, 2016 in the Chairman Vice Room of DPRD)

From the above it can be concluded that the conclusion indicator performance against the monitoring of Regional Budget Revenue and Expenditure of Kota Yogyakarta was assessed good of the responsiveness aspect and accordance with the aspirations and demands of the society and there is also the support of the society.

The author's observations made from the analysis of the District Representatives Council Recess activity report of Yogyakarta for two times annually, which is done by 2015 showed that not all of the society's aspirations can be realized

in the same year as the year of the filtering aspirations in the society. The aspirations of the public who need large funds and need a lot of consideration and calculations, then such aspirations will be realized for complying the regional financial condition and other considerations as well as the uncertain will be realized in the same year as improvements The roads and Water Channels that were proposed citizens in 2014 but Local Governments can realize in 2015 at Wirobrajan, Kelurahan Pakuncen which needs funds amounting to 558 million more.

This indicates that the members of the Council are very responsive toward the aspirations of the society and also has to consider many aspects in the realization of the wishes of the society such as the financial condition of the area, weather, and other considerations.

As indicated in the report of Recces in Penjaringan APBD that conducted by one of the District Representatives Council is done twice in one year in the Selection Area (Dapil) IV in RT/RW Klitren (Balai Serbaguna Lempuyangan) by a member of the Regional Council of Kota Yogyakarta, Suwanto on 31 May 2015 which was attended by 71 people consisting of Pengurus RT/RW Klitren dan Tokoh Masyarakat and 1 other villages was held in Balai Gemblakan bawah. The same thing also looks at Recess is done by members of the Regional People Representatives Council of Kota Yogyakarta is Antonius Fokki Ardiyanto, S. IP. in the Selection Area (Dapil) IV as well. Recess was held in Balai Sebaguna RW 11 Kepuh, Klitren by presenting society leaders in the area to listen to the aspirations of the society. It was concluded that the problems and demands of the society not much changes.

**Tabel 3.3 Recap of the Recces Result in Selection Area of the District
Representatives Council of Kota Yogyakarta in 2015**

Reses Dapil IV oleh Suwarto	Reses Dapil IV Antonius Fokki Ardiyanto, S.IP
a. Menanyakan tentang penerimaan siswa baru melalui KMS.	a. Meminta agar Dewan menjembatani dalam membuat kartu COB
b. Meminta agar adanya bantuan pengadaan kaca spion untuk tiap tikungan yang ada dikampung	b. Meminta penerangan jalan dan tempat sampah didepan rumah
c. Pemuda-pemudi meminta agar pelatihan keterampilan yang dilaksanakan oleh dinas agarmenghilangkan persyaratan KMS agar pesertanya tidak tidak itu-itu terus	c. Tanggal 5 juni ada pertemuan kimpraswil tentang pembuatan saluran limbah oleh kimpraswil dan meminta ketersediaan untuk hadir pada acara tersebut
d. Agar anak yang putus sekolah bisa ikut system kerja paket	d. Saat kerja bakti warga mencium aroma yang tidak sedap dari kebocoran saluran limbah hotel tickle
e. Pembangunan bronjong sungai code agar diperbaiki karena bronjong hilang dan hanyut saat banjir sebelumnya	e. Listrik di gang nanas, ada kabel yang tingginya sangat minim dan bahkan menumpang dengan penyangga kabel lain
f. Agar setiap RW diberikan wireless agar menunjang pertemuan warga	f. Meminta Solusi agar mencarikan solusi bahwa saluran air limbah didepan hotel Srimanganti mengeluarkan aroma busuk yang menyengat saat saat hujan deran turun

On the above explanation shows that quite a high complaint submitted by it to the legislative, it shows that the legislative function is still not responsive and not fully in accordance with the expectations of the society. On the other hand the spirit of democracy and public awareness is increasingly experiencing growth to convey the aspirations.

However, increasing public awareness is not yet fully follows concrete steps from legislatif area to follow up the demands and aspirations. In addition, complaints submitted by the community were responsive but not fully become a reference in arranging program and Policy Council of the future will come. In this case, shows that the ability of Regional Council of Kota Yogyakarta not to be more responsive to

the aspirations of the society has not yet fully run well and in accordance with the aspirations of the society.

b. Responsibility

Aspects to assess the District Representatives Council carry out all its activities in accordance with the rules and right function in accordance with the standards of the professional and technical competence in the framework of the optimal goal achievement. Organization has to have the competence and capacity in accordance with the professional standards expected by society and able to serve the interests of the society. There is a rule that has been managing the procedures of “Tata Tertib” the guidelines of monitoring is one of the top corporate responsibility assessment.

Responsibility was also measured, what is the purpose of the legislative institutions as people aspirations of the society run in accordance with the tasks and functions of the District Representatives Council as including the making of Conblok in Ngampilan and repair of the road along the waterways in the Wirobrajan, moreover some of the things done by the members of the Council, namely Bimbingan Teknis in order to enhance the role of the Council in particular in terms of controlling function.

**Table 3.3 Technical Guidance of Regional Peoples Representatives Council of
Kota Yogyakarta in 2015**

No	Time	Place	Acitivity
1	Maret 2015	Kantor DPRD	Percepatan Pemahaman Raperda
2	Juli 2015	Kantor DPRD	Percepatan Pemahaman Tentang APBD berhubungan dengan KUA-PPAS
3	September 2015	Kantor DPRD	Pemahaman aturan-aturan Persiapan Pemilihan

Based on the above explanation, one form to increase the responsibility of the District Representatives Council to the society, the one of those by technical guidance for the members of the Council especially regarding the understanding of the members of the District Representatives Council about the Regional Budget Revenue and Expenditure relating to KUA-PPAS, which understanding it held every year which aims to improve the understanding of the members of the District Representatives Council in the preparation of Regional Budget Revenue and Expenditure related with KUA-PPAS.

It is always held every year because any period after the election of the members of the District Representatives Council of Kota Yogyakarta always experiencing significant the change and much bring new people in the District Representatives Council so need to be understanding with regard to this as well as for the old people can also upgrade their understanding as well.

Eventhough, One problem that is related to the refusal of the District Representatives Council of members about the Regional Budget Revenue and Expenditure-Change (APBD-Perubahan) in 2015 that was proposed. Unilaterally, the

Council cancelled the signing of memorandum of agreement agenda Nota Kesepakatan Kebijakan Umum Perubahan Anggaran (KUPA) dan Prioritas Plafond Anggaran Sementara (PPAS) APBD 2015 together Government of Kota Yogyakarta on 2015 because some of the proposed program that comes from main thoughts of Council members do not appear in the draft, but mixed with government programs. Members of the District Representatives Council wanted a program that became a proposal received by the members of the District Representatives Council of the society (constituent) members of the District Representatives Council are separated with programs recommended by the Local Government of Kota Yogyakarta so that programs that are recommended from societies (constituents) members of the District Representatives Council can be monitored and accountable to the public (constituents).

The refusal of Regional Budget Revenue and Expenditure-Change (APBD-Perubahan) the city of Kota Yogyakarta is only temporary because the members of legislative worried if the Local Government and Legeslative of Kota Yogyakarta gets a penalty for being late to discuss Regional Budget Revenue and Expenditure-Change (APBD-Perubahan) in 2015.

According to the policy decision and recapitulation has been issued and which have been released by District Representative Council of Kota Yogyakarta city can be seen in the following

**Table 3.4 Recap of Decision Letter of the District Representatives Council Regional of
Kota Yogyakarta in 2015**

No	No and Date	About
1	1 Tahun 2015 6 Januari 2015	Perubahan Ketiga Atas Lampiran Keputusan Dewan Perwakilan Rakyat Daerah Kota Yogyakarta Nomor 26/K/DPRD/ 2012 tentang Pembentukan Panitia Khusus Pembahas Rancangan Peraturan Daerah Kota Yogyakarta Tentang Izin Penyelenggaraan Reklame
2	2 Tahun 2015 6 Januari 2015	Perubahan Atas Lampiran Keputusan Dewan Perwakilan Rakyat Daerah Nomor 29/K/DPRD/2012 tentang Pembentukan Panitia Khusus Pembahas Rancangan Peraturan Daerah Kota Yogyakarta Tentang Rencana Induk Pembangunan Kepariwisata Daerah Kota Yogyakarta Tahun 2012 - 2025
3	3 Tahun 2015 6 Februari 2015	Penundaan Penetapan Usul Prakarsa Rancangan Peraturan Daerah tentang Rumah Susun Menjadi Rancangan Peraturan Daerah Prakarsa Dewan Perwakilan Rakyat Daerah Dan Penetapan Komisi A DPRD Kota Yogyakarta Masa Jabatan 2014-2019 Sebagai Pengusul Usul Prakarsa Rancangan Peraturan Daerah Dewan Perwakilan Rakyat Daerah Tentang Rumah Susun
4	4 Tahun 2015 23 Februari 2015	Pembentukan Panitia Khusus Pembahas Rancangan Peraturan Daerah Kota Yogyakarta tentang Penyertaan Modal Daerah Kota Yogyakarta Kepada Badan Usaha Milik Daerah Dan Rancangan Peraturan Daerah Kota Yogyakarta tentang Perubahan Peraturan Daerah Nomor 4 Tahun 2008 tentang Perusahaan Daerah Bank Perkreditan Rakyat Bank Jogja Kota Yogyakarta
5	5 Tahun 2015 23 Februari 2015	Pembentukan Panitia Khusus Pembahas Rancangan Peraturan Daerah Kota Yogyakarta tentang Penambahan Dana Cadangan Untuk Pembayaran Sebagian Kewajiban Pemerintah Kota Yogyakarta Kepada PT. Perwita Karya Sebagai Tindak Lanjut Pengambil Alihan Terminal Penumpang Tipe A Giwangan Yogyakarta
6	6 Tahun 2015 23 Februari 2015	Pembentukan Panitia Khusus Pembahas Rancangan Peraturan Daerah Kota Yogyakarta tentang Pembentukan Susunan Kedudukan dan Tugas Pokok Sekretariat Daerah dan Sekretariat Dewan Perwakilan Rakyat Daerah, Dan Rancangan Peraturan Daerah Kota Yogyakarta Tentang Pembentukan Susunan Kedudukan Dan Tugas Pokok Lembaga Teknis Daerah, Serta Rancangan Peraturan Daerah Kota Yogyakarta Tentang Pembentukan Susunan Kedudukan Dan

		Tugas Pokok Dinas Daerah
7	7 Tahun 2015 30 Maret 2015	Pembentukan Panitia Khusus Pembahas Laporan Keterangan Pertanggungjawaban Walikota Tahun Anggaran 2014
8	8 Tahun 2015 11 Mei 2015	Rekomendasi Dewan Perwakilan Rakyat Daerah Kota Yogyakarta Terhadap Laporan Keterangan Pertanggungjawaban Walikota Yogyakarta Tahun Anggaran 2014
9	9 Tahun 2015 22 September 2015	Perubahan Anggaran Dewan Perwakilan Rakyat Daerah dan Sekretariat Dewan Perwakilan Rakyat Daerah Tahun Anggaran 2015
10	10 Tahun 2015 6 Oktober 2015	Penetapan Usul Rancangan Peraturan Daerah Prakarsa Dewan Perwakilan Rakyat Daerah tentang Rumah Susun Menjadi Rancangan Peraturan Daerah Prakarsa Dewan Perwakilan Rakyat Daerah
11	11 Tahun 2015 6 Oktober 2015	Penetapan Usul Rancangan Peraturan Daerah Prakarsa Dewan Perwakilan Rakyat Daerah tentang Kota Layak Anak Menjadi Rancangan Peraturan Daerah Prakarsa Dewan Perwakilan Rakyat Daerah
12	12 Tahun 2015 4 Nopember 2015	Pembentukan Panitia Khusus Pembahas Rancangan Peraturan Daerah Kota Yogyakarta tentang Rumah Susun
13	13 Tahun 2015 4 Nopember 2015	Pembentukan Panitia Khusus Pembahas Rancangan Peraturan Daerah Kota Yogyakarta tentang Menara Telekomunikasi
14	14 Tahun 2015 4 Nopember 2015	Pembentukan Panitia Khusus Pembahas Rancangan Peraturan Daerah Kota Yogyakarta tentang Kota Layak Anak
15	15 Tahun 2015 4 Nopember 2015	Pembentukan Panitia Khusus Pembahas Rancangan Peraturan Daerah Kota Yogyakarta tentang Kawasan Tanpa Asap Rokok
16	16 Tahun 2015 4 Nopember 2015	Pembentukan Panitia Khusus Pembahas Rancangan Peraturan Daerah Kota Yogyakarta tentang Retribusi Izin Mempekerjakan Tenaga Kerja Asing (Imta), Rancangan Peraturan Daerah Kota Yogyakarta Tentang Retribusi Pelayanan Kesehatan, Rancangan Peraturan Daerah Kota Yogyakarta tentang Retribusi Pengujian Kendaraan Bermotor
17	17 Tahun 2015 24 Nopember 2015	Program Legislasi Daerah Tahun 2016

18	18 Tahun 2015 30 Nopember 2015	Anggaran Dewan Perwakilan Rakyat Daerah Dan Sekretariat Dewan Perwakilan Rakyat Daerah Tahun Anggaran 2016
19	19 Tahun 2015 30 Desember 2015	Perubahan Atas Lampiran Keputusan DPRD Kota Yogyakarta Nomor 11 Tahun 2014 tentang Penetapan Susunan Pimpinan Dan Anggota Banggar DPRD Kota Yogyakarta
20	20 Tahun 2015 30 Desember 2015	Perubahan Atas Lampiran Keputusan DPRD Kota Yogyakarta Nomor 12 Tahun 2014 tentang Penetapan Susunan Pimpinan Dan Anggota Banmusy DPRD Kota Yogyakarta

From the decree was issued by the District Representatives Council of the city above shows that the responsibility the members of the District Representatives Council Kota Yogyakarta went well for the Raperda discussion, not for the controlling function. There is the decision that manages about focus on the controlling fuction and decision of Regional Budget Revenue and Expenditure of Kota Yogyakarta eventhough totally in 2015 the discussion of Raperda of members of the District Representatives Council. It is also supported by the opinion of the Chairmain of the District Representatives Council of Kota Yogyakarta Sujanarko and Chairmain Vice ll of the District Representatives Council of Kota Yogyakarta Ririk Banowati Purnamasari.

About responsibility the Chairmain of the District Representatives Council of Kota Yogyakarta Sujanarko said that:

“The role of the District Representatives Council of Kota Yogyakarta in carrying out the controlling function against the implementation of the Regional Budget Revenue and Expenditure of Kota Yogyakarta in accordance with Tugas Pokok dan Fungsi (TUPOKSI) and optimal accountable with the targets are reached. Thus, the allocation of funds is used for a variety of programs and activities can provide benefits and can be felt by the public as a form of accountability for the implementation of Government and service oriented to the interests of the public. The implementation based on the mandate SOP and the monitoring guidelines Tata Tertib Pegawai”.

(Interview: November 11, 2016 in the Chairman Room of DPRD) (Interview: November 11, 2016 in the Chairman Room of DPRD)

Regarding responsibility the Chairmain Vice II of District Representatives Council of Kota Yogyakarta Ririk Banowati Purnamasari said that:

“The monitoring of the District Representatives Council function should be in accordance with Local Regulations (Perda namely Tata Tertib). Then the District Representatives Council should have high competency in professionalism and in order to do well the supervision in accordance with local regulations”. (Interview: November 21, 2016 in the Chairman Vice Room of DPRD)

Based on the observations in the District Representatives Council and the statement issued by the Chairman of the District Representatives Council of Kota Yogyakarta as well as datas, was known that the controlling carried out by the members of the District Representatives Council against Regional Budget Revenue and Expenditure of Kota Yogyakarta in Fiscal Year 2015 based on the guidelines of controlling provided for in legislation, as far as the controlling still corresponds to the corridor but the District Representatives Council were no the decree that support the controlling fuction of the District Representatives Council against the Regional Revenue and Expenditure of Kota Yogyakarta. Observations also showed that responsibility the members of the District Representatives Council of Kota Yogyakarta in controlling aspect are not optimal as the bridge the aspiration so that produce output that supports the performance of the Executive in the controlling aspect.

c. Accountability

Accountability is measured from how big the programs and policy representatives in accordance with the duties, functions, and are consistent with the

aspirations and the needs that exist amongst the people as well as responsive to the society. Seen from this aspect, the performance not only of the size of the internal organizations such as the achievement of the target. The performance can be seen from the external aspects, namely the values and norms which exist amongst the people. District Representatives Council of members are elected by the society must be accountable for programs and policies that are made to the society

Organizational performance is considered good if in having accountability good performing activity does not prohibited with the rules that grow and develop amongst the society. District Representatives Council responsables for the running of the Government in the region especially in serving the society. Therefore, District Representatives Council is required to consider whether the Government had programmes according to the needs and aspirations of the society.

Accountability in this case aims to find out the extent of the implementation of controlling that is conducted by the District Representatives Council in accordance with the needs and aspirations of the community and be accountable to the society.

In the function of the District Representatives Council, one of which, namely the controlling against budgets, based on observations of the author that the District Representatives Council of the city have the authority within the the controlling of the direction and Kebijakan Umum APBD that are bound to Peraturan Tata Tertib of District Representatives Council.

Based on the rules of the Peraturan Tata Tertib of the District Representatives Council of Kota Yogyakarta, Chapter III about rights and obligations, article 12 States that the rights of the District Representatives Council, namely the right of

Interpellation and Angket. The right of interpellation which means the right of Regional People Representatives Council to ask for information to the Mayor about Government policy that is and strategic and broad impact on the life of society and State.

Based on article 16 also explained that the Mayor is asked to provide explanation are oral or written explanations. And Hak Angket that is the right of District Representatives Council to conduct an investigation into the Government's policy that is important and strategic as well as vastly impact on the lives of society, regions, and countries that are allegedly contrary to the Regulation.

It shows that any recommendation or question that recommended to the Mayor can be used as ingredients for the controlling function in the supervision of the District Representatives Council. One form of direct accountability to the society, namely through the Recess that is conducted by the members of the District Representatives Council in each of Area Selection (Dapil) and implementation of controlling function against the Regional Budget Revenue and Expenditure.

Based on Chairman of the District Representatives Council of Kota Yogyakarta about the performance of the District Representatives Council in responsibility aspect namely Sujanarko said that:

“Our policy should refer to the aspirations and needs of the society because of our presence here because it was chosen by the society. If the Council does not represent the policy of the aspirations and needs of the society, then in the next election, the Council will not be chosen again by the public. Therefore, policies and programs of the Council should be consistent on the aspirations of the people and form of direct accountability is Recces”. (Interview: November 11, 2016 in the Chairman Vice Room of DPRD)

Whereas, Based on Chairman of Seksi Perencanaan Anggaran of Kota Yogyakarta about District Representatives Council in responsibility aspect namely Marvy Yunita said that:

“The Council has to meet with constituents of recess activities and accommodate the aspirations of the society in accordance with the wishes and needs of the society. If the Council does not do this and do not accommodate the aspirations of the society then the Regional People’s Representatives Council will not be elected in the next election. So I guess the programs of the District Representatives Council of members must represent the interests of constituents especially derives from the electoral region (Dapil)”. (Interview: November 10, 2016 in the Room of the Seksi Perencanaan Anggaran of DPDPK).

Whereas, Based on Chairman of Bidang Parencanaan Program (BAPPEDA) about District Representatives Council in responsibility aspect namely Wahyu Handoyo said that:

“During this time, we see that members of the Regional People are Representatives Council as a representation of a society, so any program or policy made by the District Representatives Council of Members may have to based on and represent the interests and needs of the community”. (Interview: November 9, 2016 in the Room of the Parencanaan Program of BAPPEDA).

Based on the results of the statement tha is delivered by the Executive and Legislative Government of Kota Yogyakarta. Then it can be concluded that the implementation of the controlling carried out by the District Representatives Council is in accordance with the needs and aspirations of the society as well as responsive to the society needs and aspiration because the community is the constituen of the District Representatives Council so that policies and programs.was taken must reflect the needs and interests as well as existing problems amongst the society.

Based on the results of the research against members of the District Representatives Council and the Government of Kota Yogyakarta, functional

relationship to each other namely influence on programs that are run by the City Government. The meaning is, the performance of the Government City depends on the monitoring that is carried out by members of the District Representatives Council of Kota Yogyakarta to the program that is conducted by the Government of Kota Yogyakarta. Controlling of the District Representatives Council give a positive influence for the government of Kota Yogyakarta and the higher the influence that given by the District Representatives Council of Kota Yogyakarta, then the relative performance also will be higher the Government of Kota Yogyakarta.

One example of a case that is the construction of Conblok and maintenance of Conblok in the Ngampilan Area that spend funds amounting to 240 million more, which conducted about 6 months. During the Conblok development is running, then District Representatives Council of Kota Yogyakarta in running the controlling function that was assisted by the Executive especially Commission C and SPKD-PU and other that related. The controlling of the District Representatives Council of Kota Yogyakarta ensures that the program is just like have started running or not, if it is not running then the District Representatives Council of Kota Yogyakarta will call on related parties of developers, executive and related others.

Regional Budget Revenue and Expenditure is an important instrument for regional Governments to set the priority of the development on the local level. It could even be said that the Government budget is the reflection of a political decision between the legislative and executive. This decision will be very broad impact for life that exists amongst the people concerned with how big a budget allocation can provide the benefits of development especially for good service to the community,

particularly for the poor people and women. Therefore, a Regional Budget Revenue and Expenditure can measure how much partisanship legislative and executive to the community.

The regions in fact choose 3 major problems, namely at the level of policy, institutional and grassroots level. The implementation of the present policy, namely there are policies that govern the implementation and budgeting with different sector Executive, legislative and community as well as the separation of implementation and budgeting are legal-formal so that impacting to the responsible institutions.

Different problems at Community level especially for the people of Yogyakarta that is still the lack of involvement of women in the process of planning and budgeting. This happens because most of their aspirations are seldom taken and made into the program as well as the recommended program society also often delayed though, the program is required by the community immediately as Recess activity report of the District Representatives Council of Kota Yogyakarta for two times annually, which is done in 2015. From the result of recess it showed that the society want to give the contribution in budgeting program which is conducted by District Representatives Council even though not all of the society's aspirations can be realized in the same year as the year of the filtering aspirations in the society.

The aspirations of the public who need large funds and need a lot of consideration and calculations, then such aspirations will be realized for complying the regional financial condition and other considerations as well as the uncertain will be realized in the same year as improvements The roads and Water Channels that

were proposed citizens in 2014 but Local Governments can realize in 2015 at Wirobrajan, Kelurahan Pakuncen which needs funds amounting to 558 million more.

This indicates that the members of the Council are very responsive toward the aspirations of the society but also has to consider many aspects in the realization of the wishes of the society such as the financial condition of the area, weather, and other considerations.

As indicated in the report of Recces in Penjaringan APBD that conducted by one of the District Representatives Council is done twice in one year in the Selection Area (Dapil) IV in RT/RW Klitren (Balai Serbaguna Lempuyangan) by a member of the Regional Council of Kota Yogyakarta, Suwanto on 31 May 2015 which was attended by 71 people consisting of Pengurus RT/RW Klitren dan Tokoh Masyarakat and 1 other villages was held in Balai Gemblakan bawah. The same thing also looks at Recess is done by members of the District Representatives Council of Kota Yogyakarta is Antonius Fokki Ardiyanto, S. IP. in the Selection Area (Dapil) IV as well. Recess was held in Balai Sebaguna RW 11 Kepuh, Klitren by presenting society leaders in the area to listen to the aspirations of the society. It was concluded that the problems and demands of the society not much changes.

The results of the discovery and observation of the author that the accountability of the District Representatives Council of Kota Yogyakarta was high enough to accountable to their function against the aspirations and needs of the society of Kota Yogyakarta and not just a function of a formality only.

As for the Regional Budget Revenue and Expenditure of Kota Yogyakarta in 2015 that allocated for the activity of the District Representatives Council of Kota

Yogyakarta really enough to support the aspirations of the society. Anggaran Satuan Kerja APBD could support the activities related to the aspiration of the society.

Table 3.5 Budget Description in Implementing the Function of Regional People Representatives Council

No	Description	Before the Change	After the Change	%
1	Penjaringan Aspirasi	1.705.578.00	1.669.518.000	9,6
2	Peningkatan Kapasitas Anggota DPRD	3.046.864.818	1.127.369.818	63,0
3	Pembahasan KUA-PPAS dan RAPBD	665.400.000	639.550.000	3,9
4	Evaluasi Pengawasan Pelaksanaan APBD	1.606.575.000	1.563.125.000	2,7
5	Kehumasan dan Publikasi DPRD	777.573.000	827.415.000	6,4
6	Pengadaan Pakaian Dinas DPRD	164.300.000	161.300.000	1,8
7	Penyusunan Draft Rencana Kerja	43.880.000	43.880.000	-
8	Pengelolaan Informasi Kegiatan DPRD	105.324.000	105.324.000	-
9	Penyusunan Raperda Prakarsa DPRD	544.080.000	84.495.000	84,5
10	Pembuatan Buku Risalah Rapat Paripurna dan Pengumpulan Data Hasil Kelengkapan	216.950.000	150.050.000	30,8
11	Pelaksanaan Reses DPRD	1.930.695.000	1.930.695.000	-
12	Pelayanan Kegiatan Alat Kelengkapan DPRD	5.290.755.000	5.095.567.000	3,7
13	Penyusunan Produk Hukum DPRD	236.025.000	144.800.000	38,7
14	Pembahasan Rancangan Peraturan Daerah	722.125.000	1.868.125.000	156,7
	Jumlah Belanja Daerah	23.450.496.954	21.899.187.881	6,6

Source: DPDPK Kota Yogyakarta

The allocation of Regional Budget Revenue and Expenditure to support the performance of the District Representatives Council of Kota Yogyakarta is very large and the performances of local maximum are enough eventhough not fully and feel all of the society. With the magnitude of the Regional Budget Revenue and Expenditure is allocated to support the performance of the District Representatives Council then expected can provide solutions or solve problems that exist in the middle of the society. So it could be said that accountability of the District Representatives Council work well as expected by the public.

Example Case

In the controlling function of Regional Budget Revenue and Expenditure carried out by the District Representatives Council that is able to implement preventive functions, when drafting the Budget Plan Revenue and repressive controlling functions, when Regional Budget Revenues and Expenditure. In the management, regional financial accountability, regional financial management procedures assigned by the Regional Head based on Local Regulations and Regional Head. The Regional Head responsible regarding the financial management region to the District Representatives Council¹.

One problem that is related to the refusal of the District Representatives Council of members about the Regional Budget Revenue and Expenditure-Change (APBD-Perubahan) in 2015 that was proposed. Unilaterally, the Council cancelled the signing of memorandum of agreement agenda nota kesepakatan Kebijakan Umum Perubahan Anggaran (KUPA) dan Prioritas Plafond Anggaran Sementara (PPAS) APBD 2015 together Government of Kota Yogyakarta on Friday, August 14, 2015. This happens because some of the proposed program

¹ Undang-Undang Republik Indonesia No 23 Tahun 2014, Tentang Pemerintah Daerah, Article 310.

that comes from main thoughts of Council members do not appear in the draft, but mixed with government programs.

Members of the District Representatives Council wanted a program that became a proposal received by the members of the District Representatives Council of the society (constituent) members of the District Representatives Council are separated with programs recommended by the Local Government of Kota Yogyakarta so that programs that are recommended from societies (constituents) members of the District Representatives Council can be monitored and accountable to the public (constituents) in the Election Area (Dapil) of each members of the Council. Which is on the plan a Regional Budget Revenue and Expenditure there at least 92 main programs of the overall program, both from government programs and District Representatives Council ².

Separation program very important aspiration for the District Representatives Council of members because the accountability of members of the District Representatives Council to the society (constituent) so that they know whether the aspirations of society/community needs is realized into policy or Government program or not. In rejection of the Regional Budget Revenue and Expenditure-Change (APBD-Perubahan) of Board members are not worried that the rejection would make a discussion and endorsement of the Regional Budget Revenue and Expenditure-Change (APBD-Perubahan) of Kota Yoyakarta be delayed because there is still much time left that was 3 months (before the end of the year), while waiting for the change of year end budget absorption, then this will be fixed absorption maximum and and then will do a discussion of Regional Budget Revenue and Expenditure-Change (APBD-Perubahan).

² <https://m.tempo.co/read/news/2015/08/15/058692226/usulan-tidak-masuk-dprd-yogya-tolak-bahas-apbd-perubahan>. retrieved 23 October 2016 (13.40)

Meanwhile, the presence of an extra of the budget change around Rp 360 billion. Around Rp 300 billion used to cover the deficit of Regional Budget Revenue and Expenditure in 2015 and the remaining Rp 60 billion is expected to be able to accommodate the program's principal thought of Council members.

The refusal of Regional Budget Revenue and Expenditure-Change (APBD-Perubahan) the city of Kota Yogyakarta is only temporary because the members of legislative worried if the Local Government and Legislative of Kota Yogyakarta gets a penalty for being late to discuss Regional Budget Revenue and Expenditure-Change (APBD-Perubahan) in 2015. It is part of the Council's disapproval against the combination program conducted by executives, so was feared by members of the Regional Budget Revenue and Expenditure before because it will appear an assessment from the society that the District Representatives Council did not give priority to the aspirations and needs of the society and the Council did not follow through on the program of the society. The presence of members of the District Representatives Council (DPRD) because the public (constituents), if the principal thought it didn't show up and let the Government program runs itself without any proposed program of the District Representatives Council, making the Legislative lose the face in front of society (constituents).

B. Supporting and Inhibiting Factors the of the Controlling Functions by the District Representatives Council against Regional Budget Revenue and Expenditure of Kota Yogyakarta in Fiscal Year 2015

The existence of the District Representatives Council is very important in the practice of government and performance in the region especially in implementing of the controlling function of the District Representatives Council of members against Regional

Budget Revenue and Expenditure of Kota Yogyakarta. Implementation of legislative controlling function against Regional Budget Revenue and Expenditure of Kota Yogyakarta. can be run well and some factors that support the implementation of the monitoring function. Beside that, there are also constraints obstacles in the implementation of the monitoring functions performed by the District Representatives Council against the implementation Regional Budget Revenue and Expenditure and it is also a challenge for the members of Regional Budget Revenue and Expenditure of Kota Yogyakarta to fix the elements of the existing elements inside.

Based on the results of research that is conducted at the office of the District Representatives Council through direct interviews with the Chairman of the District Representatives Council of Kota Yogyakarta Sujanarko, S.E and Chairmain Vice II of the District Representatives Council of Kota Yogyakarta Ririk Banowati Purnamasari, S.H.

1. Supporting Factors of the Controlling Functions by the District Representatives Council against Regional Budget Revenue and Expenditure of Kota Yogyakarta in Fiscal Year 2015

a. Regulation of Tata Tertib

In carrying out the controlling functions by the District Representatives Council was already with research that is starting from the planning stages, execution, and reporting that the city legislators have the authority to monitor the public policy direction and Kebijakan Umum APBD as well as in the implementation of applicable local standards work is based on the Peraturan Tata Tertib of the District Representatives Council.

Based on the rules of the Peraturan Tata Tertib of the District Representatives Council of Kota Yogyakarta, Chapter III about rights and obligations, article 12 States that the rights of the District Representatives Council, namely the right of Interpellation and Angket. The right of interpellation which means the right of District Representatives Council to ask for information to the Mayor about Government policy that is and strategic and broad impact on the life of society and State

Based on article 16 also explained that the Mayor is asked to provide explanation are oral or written explanations. And Hak Angket that is the right of the District Representatives Council to conduct an investigation into the Government's policy that is important and strategic as well as vastly impact on the lives of society, regions, and countries that are allegedly contrary to the Regulation.

It shows that any recommendation or question that recommended to the Mayor can be used as ingredients for the monitoring function in the supervision of the District Representatives Council. One form of direct accountability to the society, namely through the Recess that is conducted by the members of District Representatives Council in each of Area Selection (Dapil) and implementation of controlling fuction against the Regional Budget Revenue and Expenditure.

In accordance with the rules of the District Representatives Council of Kota Yogyakarta number 02/DPRD/Tahun 2009 About the Duties of Badan Anggaran Article 50 namely:

1. Badan Anggaran bertugas:

g. membahas bersama Walikota yang diwakili oleh SKPD untuk menentukan pokok-pokok kebijakan yang menyangkut pendapatan dan belanja daerah secara umum serta prioritas

anggaran untuk dijadikan acuan bagi setiap SKPD dalam menyusun usulan anggaran;

- h. menetapkan pendapatan daerah bersama Walikota dengan mengacu pada usulan komisi terkait;
- i. membahas rancangan peraturan daerah tentang APBD bersama Walikota yang dapat diwakili oleh SKPD dengan mengacu pada keputusan rapat kerja komisi dan Walikota mengenai alokasi anggaran untuk fungsi, program, dan kegiatan SKPD;
- j. melakukan sinkronisasi terhadap hasil pembahasan di komisi mengenai rencana kerja dan anggaran SKPD;
- k. membahas laporan realisasi dan prognosis yang berkaitan dengan APBD;
- l. membahas pokok-pokok penjelasan atas rancangan peraturan daerah tentang pertanggungjawaban pelaksanaan APBD; dan
- m. melakukan pembahasan laporan keuangan Walikota dan pelaksanaan APBD termasuk hasil pemeriksaan BPK yang berkaitan dengan ruang lingkup tugasnya.

2. Dalam melaksanakan tugas sebagaimana dimaksud pada ayat (1), Badan Anggaran dapat:

- a. mengadakan Rapat Kerja dengan Walikota atau Pejabat yang ditunjuk atau Tim Anggaran Pemerintah Daerah;
- b. mengadakan konsultasi dengan Pemerintah Daerah;
- c. mengadakan Rapat Dengar Pendapat Umum baik atas permintaan Badan Anggaran atau permintaan pihak lain, dan konsultasi publik;
- d. mengadakan konsultasi kepada Pemerintah menyangkut peraturan perundang-undangan maupun kebijakan yang termasuk dalam ruang lingkup tugasnya;
- e. melakukan kunjungan kerja ke DPRD dan/atau Pemerintah Daerah lainnya serta lembaga terkait sesuai dengan ruang lingkup ketugasannya;
- f. mengadakan konsinyering guna pembahasan KUA dan PPAS, serta penyusunan, perubahan dan pertanggungjawaban pelaksanaan APBD;
- g. membuat laporan kinerja dan inventarisasi masalah di bidang anggaran pada akhir masa keanggotaan DPRD untuk dapat digunakan oleh Badan Anggaran pada masa keanggotaan berikutnya; dan
- h. menyampaikan rencana kerja tahun anggaran berikutnya kepada pimpinan DPRD untuk dibahas oleh Badan Musyawarah.
- i. Anggota komisi dalam Badan Anggaran sebagaimana dimaksud dalam Pasal 48 ayat (2) harus mengupayakan alokasi anggaran yang diputuskan komisi dan menyampaikan hasil pelaksanaan tugas sebagaimana dimaksud pada ayat (1) kepada komisi.

The legislation existence of Tata Tertib of Kota Yogyakarta have been managed in controlling functions into detail against Regional Budget Revenue and Expenditure that is conducted by members of the District Representatives Council so that District Representatives Council can carry out the controlling functions by using the guidelines of Tata Tertib and other laws.

In addition, with the regulation will provide a legalization for authorisation of the District Representatives Council to increase the ability and capacity of members of the District Representatives Council as well as in allocating the budget, District Representatives Council will be more active and brave to bring a speaker and experts as well as sending its members to attend training in order to increase the capacity and capability of the District Representatives Council especially ability and capacity in monitoring against budgets.

b. Compactness between Executive and Legislative

The City Government's performance depends on the controlling carried out by the members of the Council. The controlling of member of the District Representatives Council gives a good performance against the influence of the Government of Kota Yogyakarta. The higher performance of the influence from Legislative controlling then it will be relative higher the performance of Kota Yogyakarta. Openness in implementing budget against District Representatives Council then provides easiness to the District Representatives Council in providing input and notes on performance of the Government. The compactness will come the speed of response i the cooperation carried out by the Local Government regarding

suggestion and notes is given by the District Representatives Council in improving the Government performance of Kota Yogyakarta

One of the forms of compactness between executive and legislative is commission. The Commission is the Alat Kelengkapan of Regional Council that is fixed and a Commission was formed since the beginning of the formation of a membership in District Representatives Council. Each Member of Regional Council mandatory incorporated in the structure of the Commission in Regional Council except the Chairman of the Regional Council. In the Regional Council of the city consists of 4 commissions and the Commission must Work in partnership with the Satuan Kerja Perangkat Daerah (SKPD). The example is the improvements The Roads and Water Channels that were proposed citizens in 2014 but Local Governments can realize in 2015 at Wirobrajan, Kelurahan Pakuncen which needs funds amounting to 558 million more.

Before the aspirations of society into a program and policies amongst the people, then it is a policy that has been conducted by Council members through networking aspirations will be discussed in regard to the Commission and call/invite also the SKPD related with the development of Road and Water Channel to discuss this soon because the water in the resapan is very low so that when it rained then it will cause inundation and flood, the discussion to give this issue carried out by the Commission C that has a duty in sub-sectors, namely Pekerjaan Umum particularly with regard to the SKPD and after that will be discussed at the Paripurna meeting in order for it to be a proposed government program. Meanwhile, each program recommended by the community are not all of the society's aspirations can be realized

in the same year as the year of the filtering aspirations in the society. The aspirations of the public who need large funds and need a lot of consideration and calculations. As for the sector of Regional Council cooperation and Satuan Kerja Perangkat Daerah (SKPD) namely:

Tabel 3.6 Sector and Corporation between DPRD with SKPD

Name	Sector	Sub-Sector
Komisi A	Pemerintahan	Pertanahan, Kependudukan dan Catatan Sipil, Kesbangpol, Otonomi Daerah, Pemerintahan Umum, Perangkat Daerah, Kepegawaian dan Sandi, Pemberdayaan Masyarakat, Statistik, Kearsipan, Komunikasi dan Informatika, dan perlindungan masyarakat
Komisi B	Perkonomian dan Keuangan	Kehutanan, kelautan, dan Perikanan, Perdagangan dan Perindustrian, Koperasi dan Usaha Kecil Menengah, Pertanian, Penanaman Modal, Pariwisata dan Administrasi Keuangan Daerah
Komisi C	Pembangunan	Energi dan Sumber Daya Mineral, Pekerjaan Umum, Perumahan, Penataan Ruang, Perencanaan Pembangunan, Perhubungan, dan Lingkungan Hidup
Komisi D	Kesejahteraan Masyarakat	Pendidikan, Kesehatan, Pemberdayaan Perempuan, Keluarga Berencana dan Keluarga Sejahtera, Sosial, Nakertrans, Pemuda dan Olah Raga, Perpustakaan, Ketahanan Pangan, Budaya dan Agama.

Source: Buku Profil DPRD Kota Yogyakarta

- 2. Inhibiting Factors of the Controlling Functions by the District Representatives Council against Regional Budget Revenue and Expenditure of Kota Yogyakarta in Fiscal Year 2015**
 - a. Internal**

1) Limitation the Ability

The limitation of ability because of less experience from members of District Representatives Council to implement the the duties particularly controlling functions that are influenced by education and less experince about the function of the controlling function in the District Representatives Council. The shortage of human resources and with heavy workload, from 40-member of the District Representatives Council of Kota Yogyakarta needs the support of expert staff. The currently, members of the District Representatives Council also have only one expert staff in the fraction of each fractions in the District Representatives Council of members. Following the expert staff of each fraction.

Tabel 3.7 Expert Based on Fraction

No	Activity Name/Bank Code	Name	Duty
1	Peningkatan Kapasitas Anggota DPRD Kota Yogyakarta 1.20.1.20.04.085.002. 5.2.2.31.01	Wahyu Tejo Raharja, S.E	Tenaga Ahli Fraksi PPP
2	SDA	Andie Kartala, S.Pd	Tenaga Ahli Fraksi PDI-P
3	SDA	Deritiawan Ibnu Titianto, S.H	Tenaga Ahli Fraksi PAN
4	SDA	Edy Prayitno, S.H	Tenaga Ahli Fraksi Golkar
5	SDA	Setiawan, STP	Tenaga Ahli PKS
6	SDA	Hariyanto, S.H	Tenaga Ahli Fraksi Gerindra

Source: Sekretariat DPRD Kota Yogyakarta

During this time in the District Representatives Council on each fraction there is only 1 expert staff based on the fraction to arrange the Report of Administration or help the District Representatives Council for collecting the

material before discussing with SKPD or Reporting the result of controlling in the field. The expert Staff depends is crossed by the agreement in each fraction. The addition of new staff will be able to provide input on the controlling carried out by the members of the District Representatives Council, including the support of the society and Non-Governmental Organizations (NGO).

2) Less Experienced and Educational Background

Limitations of the quality of members of the District Representatives Council are still very visible due to less experience and educational background that are owned by members of the District Representatives Council of kota Yogyakarta so that the controlling is conducted by the District Representatives Council has not run effectively and efficiently. It is also the responsibility of the political parties that choose cadres the election winner based on popularity or electability, so often produces the People's Representatives who do not understand the aspiration and the conditions that exist amongst the society. Competency is not only seen from the academic alone but accompanied with political experience, personality, intellectual ability and moral. The following based on the experienced in becoming the District Representatives Council of Kota Yogyakarta, if compared from 2009-2014 and 2014-2019 namely:

**Tabel 3.8 Number of District Council in Period 2009-2014 that Have
Chooosed in Periode 2014-2019**

No	Party	2009-2014	Number of DPRD That Have Chooosed 2014-2019	Precentage %
1	PDI-P	11	7	17,5
2	PAN	5	4	10
3	GOLKAR	5	3	7,5
4	GERINDRA	2	1	2,5
5	DEMOKRAT	10	0	0
6	PKS	5	1	2,5
7	PPP	2	1	2,5
	Total	40	17	42,5

Source: Komisi Pemilihan Umum Kota Yogyakarta

Explanation of the above data show that more than half of the members of the Council of the city of Yogyakarta, namely 57.5% of the new Regional Council members are seen and compared based on the elected members of the Regional Council in the period 2009-2014 and 42.5% of the members of the Council of the city of Yogyakarta is a member of the Regional Council of the old. This suggests

that the large amount of new members of the Council then very influential to the performance of Regional Council members against the functions and task because it needs adaptation to the task and function so that this will have an impact on the performance conducted by members of the Regional Council of Kota Yogyakarta due to lack of experience. Beside that, necessary educational background can also support the performance of Regional Council members against the duties and functions. The following levels of education of the Regional Council members of Kota Yogyakarta:

Based on the educational background of the District Representatives Council of Kota Yogyakarta, then it can be inferred that the majority of undergraduate level one has been finished namely, 60% of the total number of the District Representatives Council members, who just finished a senior high school education by 30%, while the Master's Degree of education finished 7.5% and District Representatives Council who finished diploma only 2.5%. This shows that the experience and educational background are one of the things to watch out for political parties in the recruitment of would-be members of the District Representatives Council going forward because those support the performance to implement the function and duties well as well as experience and educational background by members of the Regional Council, it will be able to help the monitoring functions of the District Representatives Council even though there are no guarantees about it.

b. External

1) Recruitment of Political Parties

Recruitment Mechanism of the District Representatives Council has not been able to filter based on the expectations of the society optimally. The political parties choose candidates as cadre of the District Representatives Council are still very strong based on popularity or electability amongst the society. Only very few Parties are considered with political experience, personality, intellectual ability and moral.

The accuracy and intelligence of the society in choosing its representatives in the legislative election of members is very important because the society needs and aspiration depends on programs and policies are made by the District Representatives Council members in the future.

Political parties must be aware of this because it could harm the people and political parties must also be more selective in giving to the society, that not the rise of politicians who have low capacity due to become into the District Representatives Council members are instant.

The liveliness of a political party will only be visible when will come election only. The liveliness of the party is only when the election alone will not deliver the knowledge and education to the community. This also happens in any area including the city of Yogyakarta so that it is noteworthy because it is only when the elections are more visible namely promotional campaign and not the socialization of education to the community